Technical Notes

Younger People in Residential Aged Care Dashboard: Data to 30 September 2023

These notes provide general information about data arrangements and the AIHW's collation, processing and reporting of data included in the Younger People in Residential Aged Care (YPIRAC) Dashboard.

The Australian Government is working to reduce the number of younger people (under the age of 65) going into residential aged care, and to help younger people who are already in residential aged care to move into age-appropriate accommodation with the supports they need. The YPIRAC Dashboard tracks the progress being made towards the Younger People in Residential Aged Care Targets, using the most recent data available.

Data source

Data for the YPIRAC Dashboard to 30 September 2023 were sourced from the Department of Health and Aged Care's (the Department) Aged Care Data Warehouse (ACDW – previously known also as the CASPER data warehouse). The ACDW collates a variety of aged care data. Data extraction for each update of the YPIRAC Dashboard is performed using an IBM Cognos tool to query data in ACDW. Some of the data in the ACDW are made available to users through various IBM Cognos reporting tools.

From August 2022 to August 2023, the ACDW was unavailable to allow the Department to integrate the new aged care payment system into the ACDW. Updates to the ACDW were completed in September 2023. To ensure for continuity, YPIRAC tables produced from the updated ACDW were compared with previously published tables and indicated minimal differences. Where small differences were observed, these relate primarily to the timeliness of the data.

Data in this release has been updated and is based on the Department's ACDW. Please note, historical data table downloads released between August 2022 to August 2023 may differ slightly to recent releases as data for the July-September and October-December 2022 quarters were derived by the Department from their Siebel database.

The YPIRAC Dashboard is made available on AIHW's GEN Aged Care website. GEN contains data and information about aged care services in Australia. It reports on capacity and activity in the aged care system, focusing on people, their care assessments, and the services they use. The majority of reporting on GEN is based on data from AIHW's National Aged Care Data Clearinghouse (NACDC), which is sourced from the ACDW from an annual snapshot.

Data coverage

Data Quality

The live data available in the ACDW are the same data that are later provided to AIHW in an annual snapshot (static dataset) for the National Aged Care Data Clearinghouse (NACDC). The NACDC has a Data Quality Statement which outlines various aspects of data quality. The live ACDW data are not the responsibility of the AIHW but many of the data quality issues identified in the National Aged Care Data Clearinghouse Data Quality Statement would also be applicable to ACDW as well.

Data coverage

The number of younger people living in permanent residential aged care does not include other aged care that may be provided in a residential setting, such as respite residential aged care or flexible aged care programs such as the National Aboriginal and Torres Strait Islander Flexible Aged Care (NATSIFAC) Program. YPIRAC in respite residential aged care are out of scope for the calculation of the YPIRAC targets but the data are available in the ACDW. YPIRAC receiving an equivalent of permanent residential aged care via the NATSIFAC Program or other flexible programs are of interest, but data are not currently available to AIHW in order to quantify trends in admissions or number of YPIRAC using the program (or the crossover between these programs).

'Ageing out'

People who are at one point under age 65 and living in permanent residential aged care, but 'age out' of the cohort by turning 65, are not included in the results on the YPIRAC dashboard once they turn 65. YPIRAC who 'age out' of the cohort are not counted as 'exits'. Other work by AIHW and others seeks to describe the experiences of YPIRAC after they turn 65.

COVID-19 impacts

Results from 2020 onward may be influenced by the impacts of COVID-19 on permanent residential aged care and availability of other supported living arrangements in Australia. It is possible this could have affected the reported number of admissions and discharges during the period and could vary by state and territory.

Methods

Data extraction from ACDW

Data for the YPIRAC Dashboard are extracted from ACDW at least 6 weeks following the end of each quarter. Analysis is presented by quarter as defined in ACDW (January–March, April–June, July–September, October–December). Each quarter, all ACDW data in the time series are refreshed as far back as the IBM Cognos tool will allow. Data no longer available in the IBM Cognos tool (i.e. more than 5 years old) are not refreshed once the data become unavailable in the IBM Cognos tool/product, and the last available extract of the older data is used for presentation on the dashboard.

Definition of YPIRAC

Younger people in residential aged care are identified in the data via ACDW using the following extraction criteria:

- Younger people Indicator = 'Younger people in RACS <65'
- Program Type = 'Residential'
- Care Type = 'Permanent'

The data element 'Younger people Indicator' identifies all people under age 65. 'Program Type' identifies that the person is in residential aged care, and 'Care Type' identifies that the care is classified as permanent residential aged care (rather than for example, respite care).

The YPIRAC targets only include younger people in *permanent* residential aged care. A number of younger people also use *respite* residential aged care. Respite care is available on either a planned or emergency basis to people who intend to return to their ownhome but require temporary residential aged care. It supports people in transition stages of health, as well as providing carers with a break from their caring duties (AIHW 2019a).

Respite care may be a temporary situation but in many cases for YPIRAC it occurs at some stage before an entry to permanent residential aged care (AIHW 2019b). Respite care stays tend to be short in duration and are not currently captured in the dashboard.

Target measures

The Younger People in Residential Aged Care Targets are, apart from in exceptional circumstances:

- no people under the age of 65 entering residential aged care by 2022
- no people under the age of 45 living in residential aged care by 2022
- no people under the age of 65 living in residential aged care by 2025

The three targets are calculated using the YPIRAC definition as above, and the following measures/filters in ACDW:

Target #	Target description	Measure	Other filters	Other notes
1	Number of first admissions for people under age 65 to residential aged care	Number of Admissions	 First Admission Indicator (Y/N) = 'Y' 	 Number of admissions refers to admissions <u>during</u> the selected period (e.g. one quarter) Number of first admissions refers to a person's first admission to permanent residential aged care, and does not include readmissions or transfers between facilities Includes people where exact age was unknown, but it was known that the person was under age 65
2	Number of people under age 45 living in residential aged care	Number of Recipients	 Select ages 18– 44 	 Number of people refers to people on the last day of the period (e.g. a quarter)

3	Number of people under age 65 living in residential aged care	Number of Recipients	•	Number of people refers to people on the last day of the period (e.g. a quarter)
			•	Includes people where exact age was unknown, but it was known that the person was under age 65
			•	In the time series, one or 2 records have unknown age or age=1. Records with unknown age are included in counts of YPIRAC if they have Younger people Indicator = 'Younger people in RACS <65', as it is assumed the person is <65, but exact age is not known. However, these records are excluded from age-specific counts (e.g. 18–44, 45–59, 60–64), as exact age can't be determined using ACDW for these cases.

The three target measures are presented in an interactive dashboard by State and Territory, by quarter and by State/Territory of the aged care service. The three measures are also available in a downloadable Excel workbook by quarter and State and Territory. The number of YPIRAC is presented by quarter, sex and 5-year age group in a downloadable Excel workbook.

A person's access to government-subsidised aged care is determined by their assessed need, not their age. In the ACDW data used for the dashboard there are no instances of YPIRAC less than 18 years of age.

Additional measures

Exits

YPIRAC Exits from permanent residential aged care per quarter are available in a downloadable Excel workbook.

Number of exits refers to a person's last exit from permanent residential aged care and does not include transfers between facilities. The concept of 'last' exit is calculated in ACDW using the data element 'Last Discharge Indicator (Y/N)' = Y.

Exits are presented by age group (18–44, 50–69, 60–64) and by 'Discharge Reason' as defined in ACDW, excluding transfers between facilities. Reasons for discharge as defined in ACDW are 'Death', 'To Hospital', 'Return to Family or Home', and 'Other'. AIHW does not have visibility of what precisely 'Other' includes. YPIRAC who turn 65 while in permanent residential aged care are not counted as 'exits'. They have 'aged out' of the YPIRAC cohort but have not exited permanent residential aged care. There are differing views regarding if deaths in aged care should be described as 'exits'. Regardless of terminology, the number of YPIRAC who die while in aged care is important to count, and the data are presented in the Exits section of the report, as this is how they are captured in the ACDW. Deaths that occur after a person has exited to a location such a hospital, family or home or 'other', are not necessarily captured as a 'death' or discharge reason of death in the ACDW.

Length of Stay

Average current length of stay by quarter is available in a downloadable Excel workbook. Average current length of stay is based on the length of time a person has spent in permanent residential aged care during their current stay. This does not include time spent during other stays, for example if a person were discharged home or to hospital for some time and then returned to permanent residential aged care. Thus, average *current* length of stay will be less than average *total* length of stay, which accounts for all the time that a person has spent in permanent residential aged care across various stays.

Indigenous status

Indigenous status refers to whether a person has identified as being of Aboriginal and/or Torres Strait Islander origin. The proportion of Aboriginal and Torres Strait Islander (First Nations) YPIRAC is presented in the Factsheet. The proportion is calculated using the 'Indigenous' variable in ACDW. Options were 'Indigenous' (including Aboriginal and/or Torres Strait Islander), 'Non Indigenous' (neither Aboriginal nor Torres Strait Islander origin), and 'Unknown' (Not stated/Inadequately described).

The proportion of First Nations YPIRAC is derived using the following formula:

Proportion		Number of First Nations YPIRAC		
of First	_		x	100
Nations	=		~	100
YPIRAC		Total number of YPIRAC		

Remote and very remote

The proportion of YPIRAC who were identified in the data as living in remote or very remote areas is presented in the Factsheet. The proportion is calculated using the 'Remoteness Area' variable in ACDW. Options were 'Major Cities', 'Inner Regional', 'Outer Regional', 'Remote' and 'Very Remote'. Remoteness areas are based on the location of the aged care service and classified according to the Australian Statistical Geography Standard (ABS 2021). No YPIRAC had an unknown remoteness area.

The proportion of YPIRAC living in remote or very remote areas is derived using the following formula:

Proportion of YPIRAC living in _	Number of YPIRAC living in Remote areas + Number of YPIRAC living in Very Remote areas		
remote or very remote areas	(Total Number of YPIRAC living in Major Cities + Inner Regional + Outer Regional + Remote + Very Remote areas)	^	100

Preferred language

The proportion of YPIRAC who had a preferred language of English is presented in the Factsheet. The proportion is calculated using the 'Preferred Language' variable in ACDW which includes 101 different language options.

The proportion of YPIRAC who have a preferred language of English is derived using the following formula:

Proportion of YPIRAC	_	Number of YPIRAC with a preferred language of English	v	100
with a	_		~	100
preferred		Total number of YPIRAC		
language				
of English				

Reviews and checks

All data are reviewed by the Data Custodian of AIHW's National Aged Care Data Clearinghouse, and representatives from the Department of Health and Aged Care, Department of Social Services and the National Disability Insurance Agency, the three agencies working together to reduce the number of younger people in residential aged care.

References

Australian Bureau of Statistics (ABS) 2021. Australian Statistical Geography Standard (ASGS).Canberra: AIHW. Australian Statistical Geography Standard (ASGS)

Australian Institute of Health and Welfare (AIHW) 2019a. Pathways in Aged Care 2014: technical guide. Cat. no. AGE 82. Canberra: AIHW.

AIHW 2019b. Pathways of younger peopleentering permanent residential aged care. Cat. no. AGE 89. Canberra: AIHW.